



# Flash Flood Vulnerability and Climate Adaptation Pilot Project

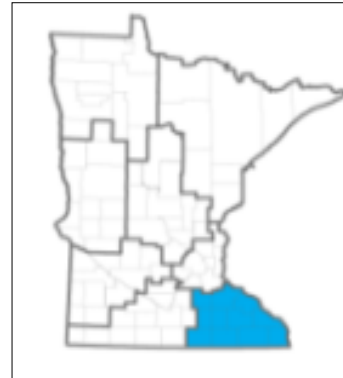
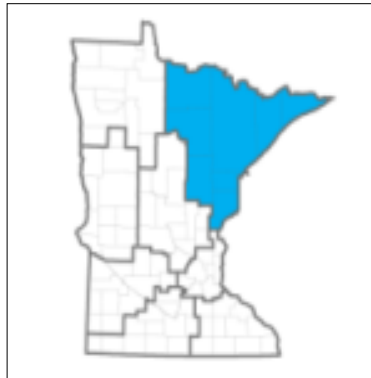
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State Hydraulic Engineer  
Minnesota Department of  
Transportation

We all have a stake in **A  B**



# Pilot Project Overview

- Phase 1: System-wide vulnerability assessment
  - High-level screen of state highway network in Districts 1 & 6



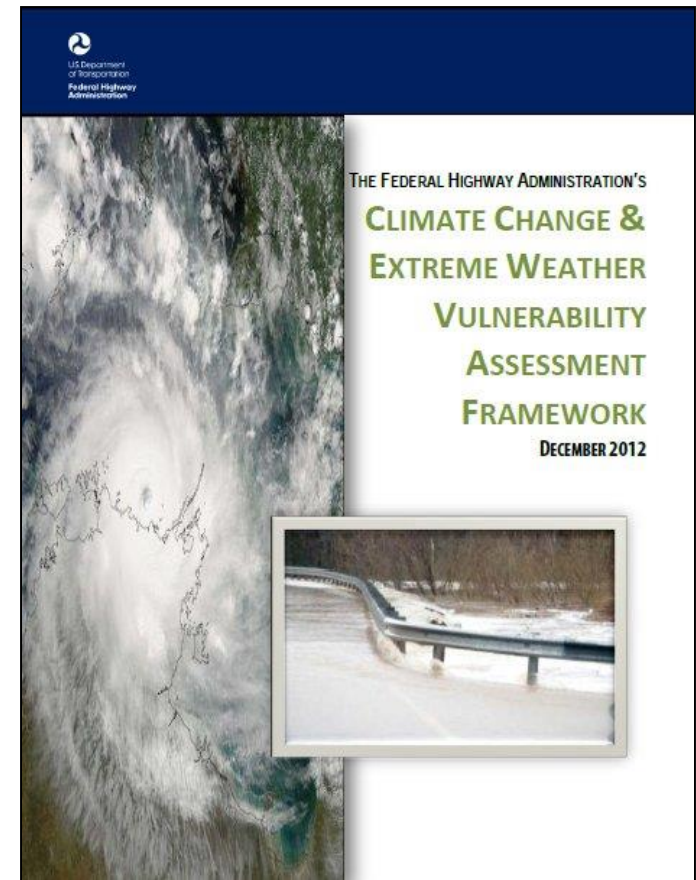
- Phase 2: Facility-level adaptation analysis
  - Two high risk facilities (one in each district)

Consultant: **PARSONS  
BRINCKERHOFF**



# MnDOT's Pilot Project Objectives

- Better understand the trunk highway network's risk from flash flooding
- Identify cost-effective options to improve the network's resiliency
- Provide feedback on the FHWA Draft Framework





# Identify Assets of Interest



Bridges



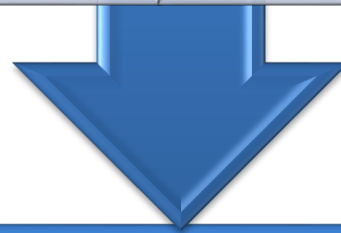
Large Culverts



Pipes



Roads paralleling  
floodplains



## Calculate the Vulnerability Scores for Each Asset

Sensitivity

Exposure

Adaptive  
Capacity



## Rank Flood Vulnerability by District



# Calculate the Vulnerability Scores for Each Asset

## Sensitivity

- Capacity to handle
  - % change required
  - StreamSt
- Asset condition
  - Pavement
  - Scour rate
  - Substructure
  - Channel
  - large culv
  - Culvert c
  - Pipe con

## Exposure

- Stream velocity
- Previous flooding
- Belt width to spa (bridges, large cu
- Belt width to floo (roads)
- % of total roadwa the floodplain at the stream chan
- % forest land cov (bridges, large cu
- % of drainage are lakes & wetlands
- % urban land cove

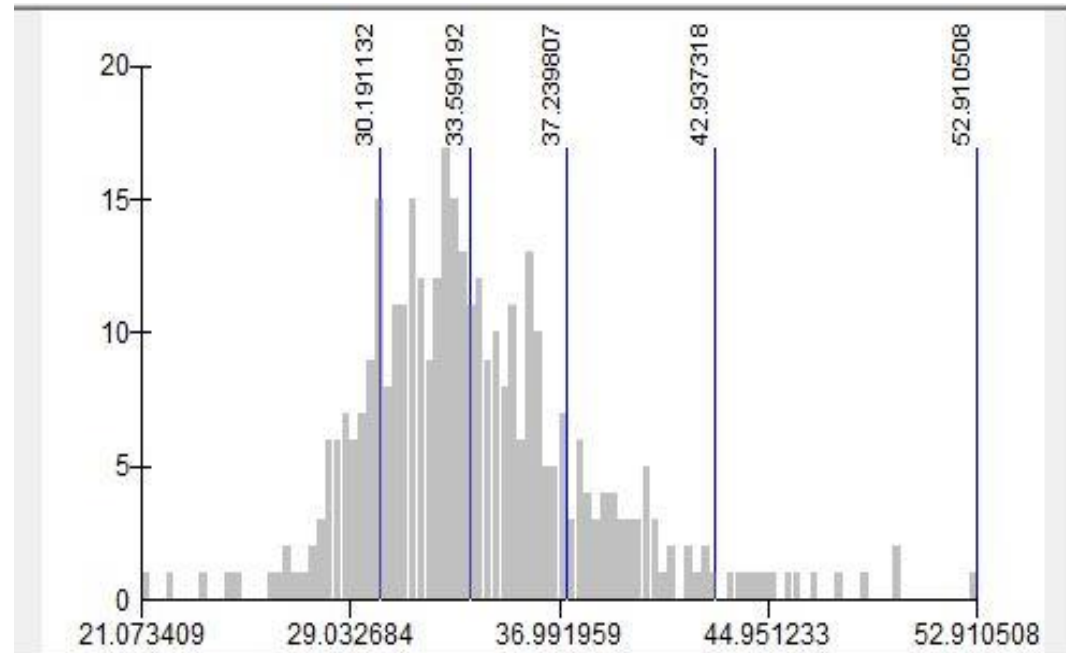
## Adaptive Capacity

- Average annual daily traffic (AADT)
- Heavy commercial average daily traffic (HCADT)
- Detour length
- Flow control regime (bridges, large culverts, and pipes)

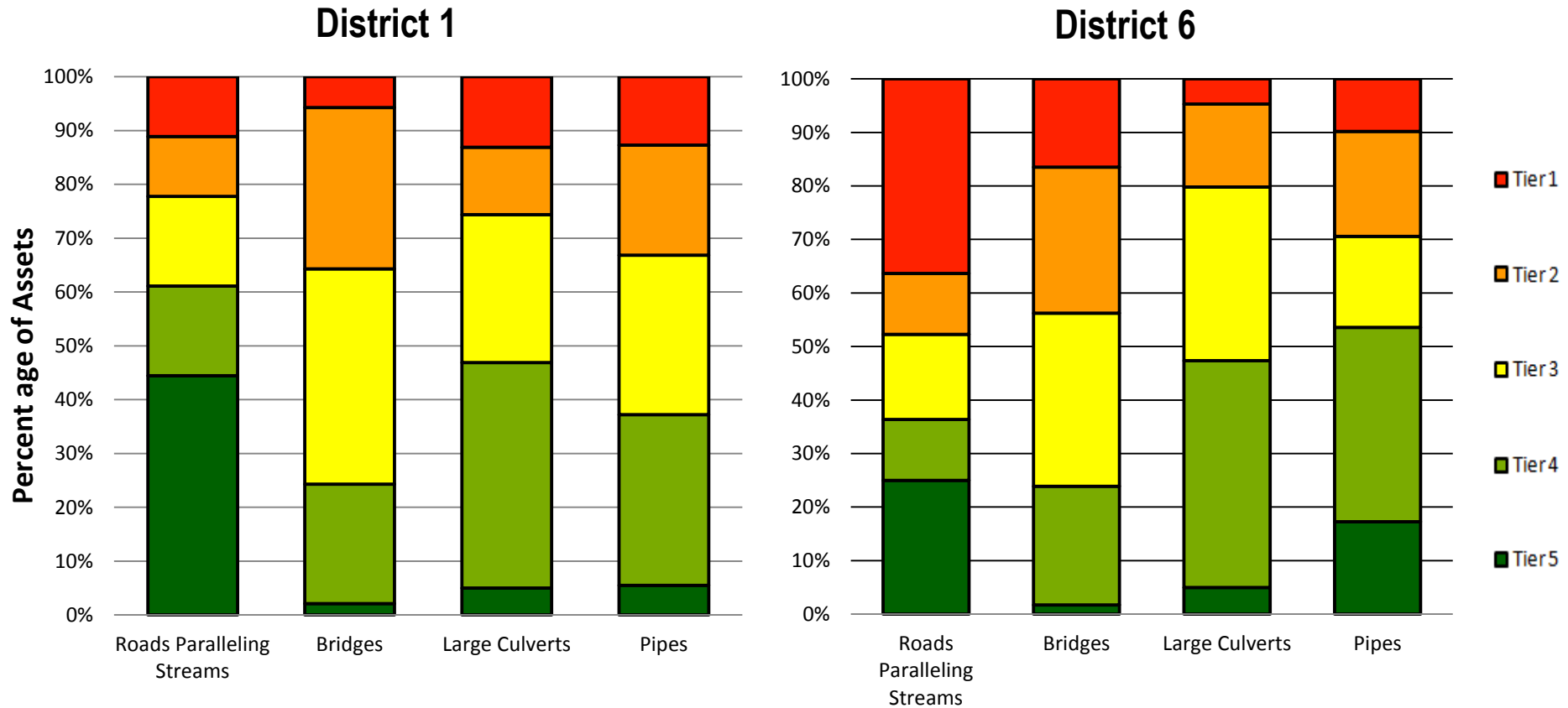


# Vulnerability Tiers

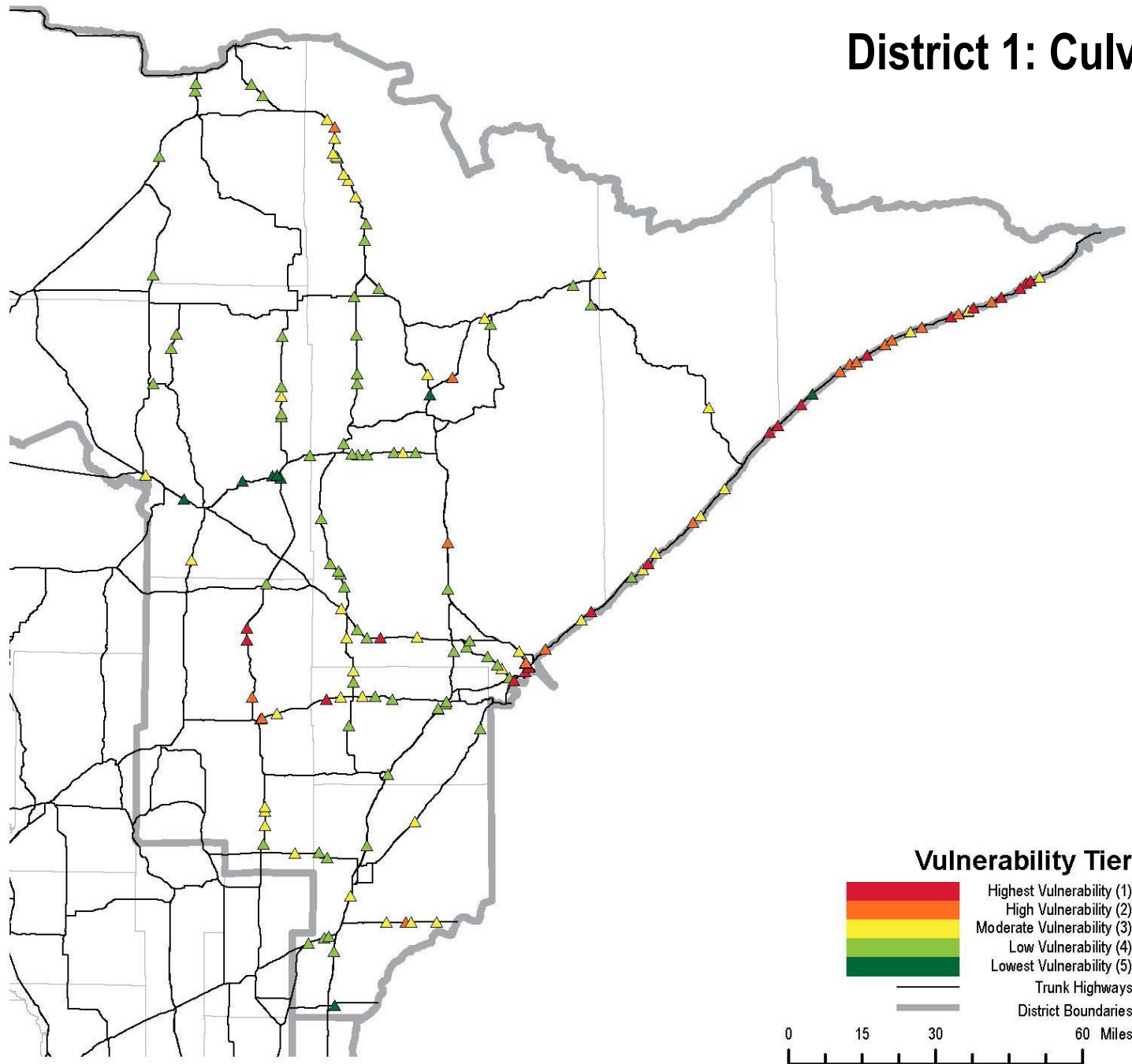
- Five tiers of vulnerability scores by district
  - Tiers set at natural breaks
  - Tier 1 – Highest vulnerability
  - Tier 5 – Lowest vulnerability
- Benefits
  - Aids in prioritization
  - Accounts for imprecision in scores



# Vulnerability By Asset Type



# District 1: Culverts



*Highly vulnerable (Tier 1 and 2) assets are not necessarily in imminent danger of flooding, nor are lower vulnerability assets immune from flooding. Values are indicators of relative vulnerability compared with other assets in the same district.*



# Facility Level Adaption Assessment

## Adaptation Assessment General Approach

1. Describe the site context
2. Describe the facility
3. Identify climate stressors
  - Heavy precipitation
4. Develop climate scenarios (Low\*, Medium, High)
5. Assess performance of the facility
  - *used IPCC RCP4.5 for the low, which used to be called a medium scenario*

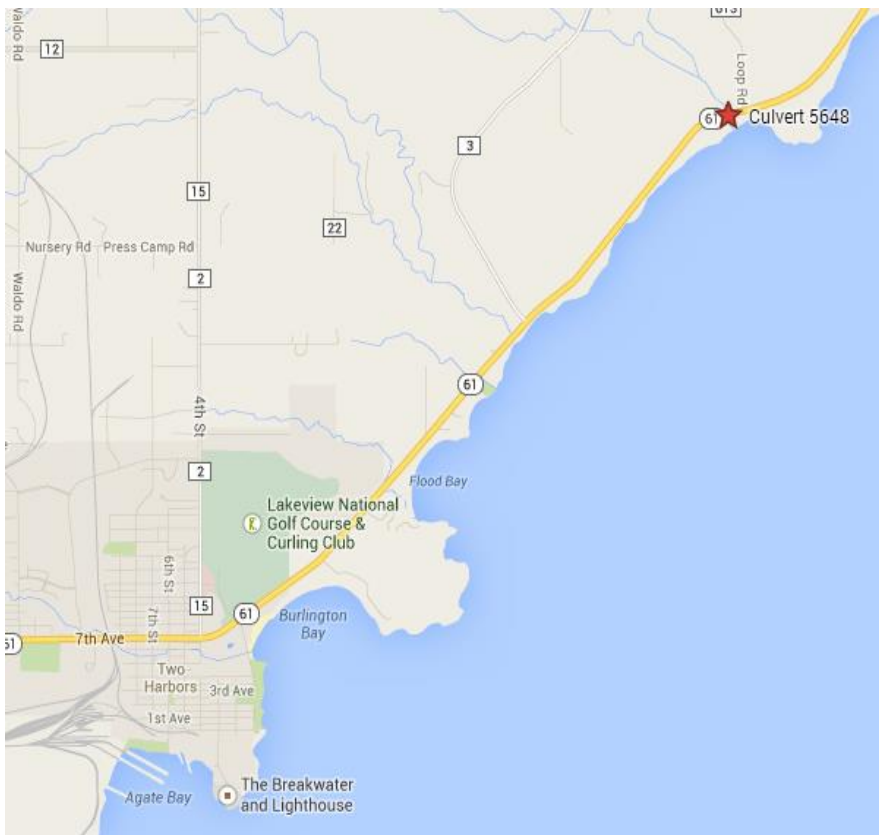


# Adaptation Assessment General Approach

6. Identify adaptation options
  - Meet MnDOT 50-year clearance guidance
  - Meet FEMA 100-yr floodplain impact regulations
7. Assess performance of the adaptation options
8. Conduct an economic analysis
9. Evaluate additional considerations such as fish passage or replacement schedule



# District 1 Culvert Adaption Analysis



- MN 61- Parallel to Lake Superior from Duluth up to Canadian Border
- Crosses Silver Creek
- AADT: 5,900
- Detour Length: 24 miles
- High quality stream with fish passage concerns



# Existing Facility Performance

- Currently system is functioning well when compared to design storm
  - Does not overtop at the current 50-year storm
- Performance decreases under future climate projections





# Projected Climate Conditions

24-Hr Storm Return Period	Atlas 14 Precip. Depth (in)	Low Scenario Precipitation Depth (in)			Medium Scenario Precipitation Depth (in)			High Scenario Precipitation Depth (in)		
		2040	2070	2100	2040	2070	2100	2040	2070	2100
2-yr storm	2.48	2.56	2.60	2.62	2.59	2.67	2.75	2.69	2.91	3.12
5-yr storm	3.26	3.36	3.42	3.44	3.41	3.51	3.62	3.54	3.83	4.12
10-yr storm	3.89	4.02	4.08	4.11	4.08	4.20	4.33	4.24	4.60	4.95
25-yr storm	4.8	4.96	5.05	5.09	5.04	5.21	5.38	5.26	5.73	6.19
50-yr storm	5.53	5.73	5.84	5.89	5.83	6.02	6.23	6.08	6.66	7.22
100-yr storm	6.31	6.55	6.68	6.74	6.67	6.91	7.16	6.98	7.68	8.36
500-yr storm	8.26	8.63	8.83	8.92	8.81	9.17	9.56	9.28	10.35	11.39

Data from SimCLIM



# Projected Hydrologic Conditions

24-Hr Storm Return Period	Existing Discharges (cfs)	Low Scenario Discharges (cfs)  2100	Medium Scenario Discharges (cfs)  2100	High Scenario Discharges (cfs)  2100
2-yr storm	770	1,120	1,230	1,550
5-yr storm	1,350	1,830	2,000	2,460
10-yr storm	1,880	2,450	2,660	3,250
25-yr storm	2,690	3,390	3,670	4,460
<b>50-yr storm</b>	<b>3,370</b>	<b>4,170</b>	<b>4,500</b>	<b>5,480</b>
100-yr storm	4,140	5,000	5,420	6,610
500-yr storm	6,090	7,150	7,800	9,630



# Adaptation Options

- Base: Replace in-kind
  - Construct cost: \$710,000
- Option 1: Increase culvert to 16' X 14'
  - Construction cost: \$770,000
- Option 2: Replace Culvert with a 35' span bridge
  - Construction cost: \$1,130,000
- Option 3: Replace Culvert with a 40' span bridge
  - Construction cost: \$1,210,000



# Benefit-Cost Assumptions

- Analysis period: 2020 – 2100 split in three time periods
- Standard discount rate: 2.0%
- Social costs
  - Safety cost: \$80,000

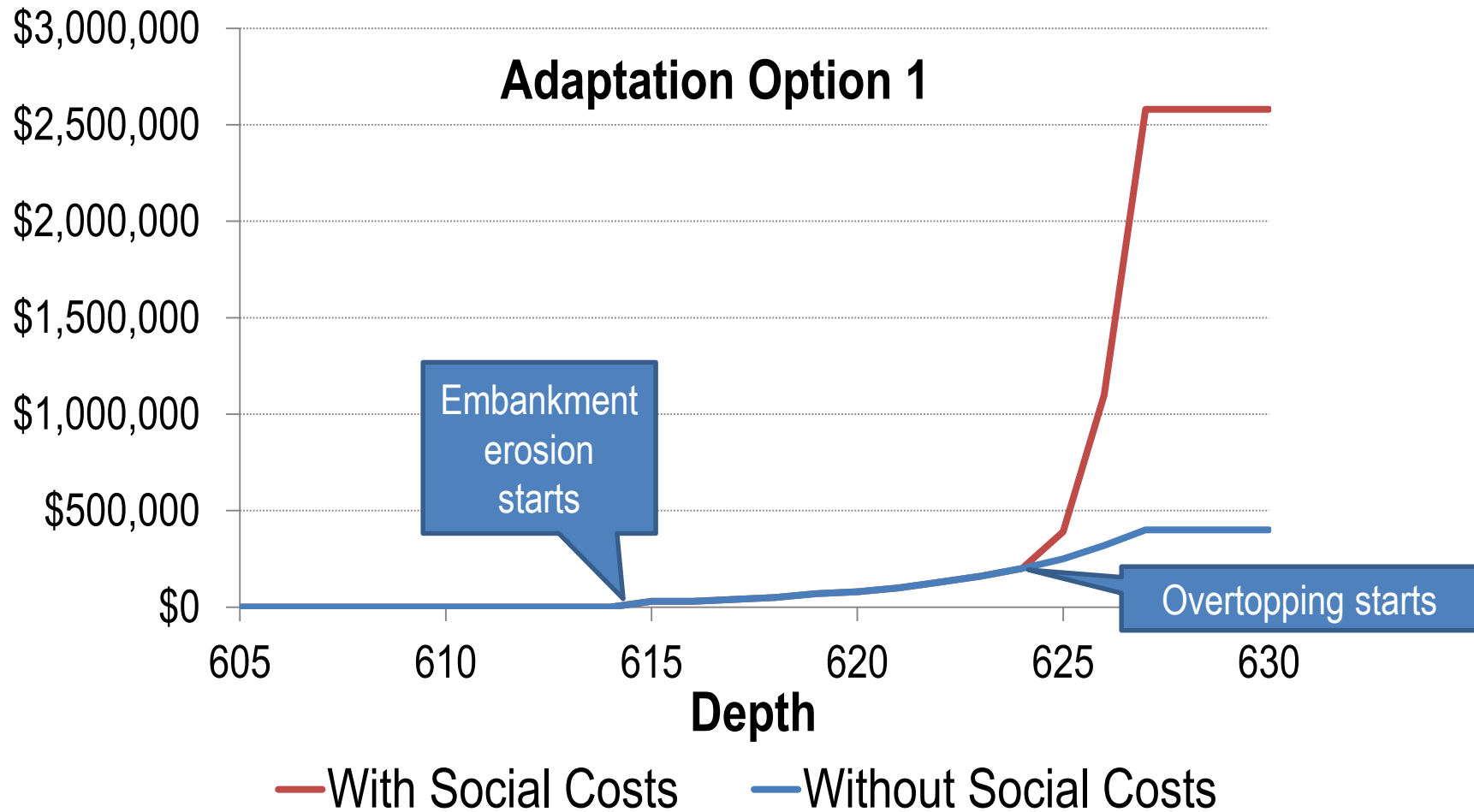
	Car	Truck	Total
Operating Costs	\$40,176	\$11,520	\$51,696
Travel Time	\$78,624	\$9,555	\$88,179
Total	\$118,800	\$21,075	\$139,875





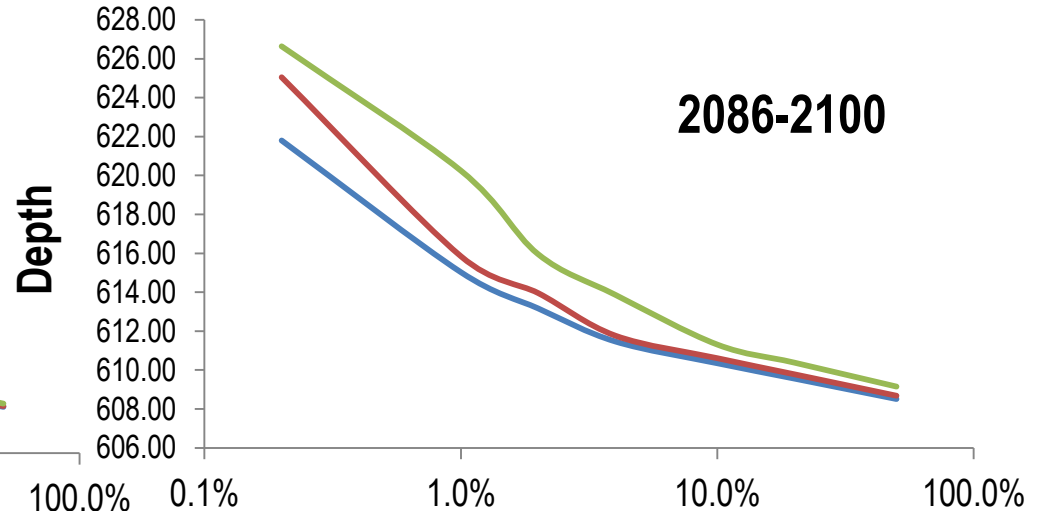
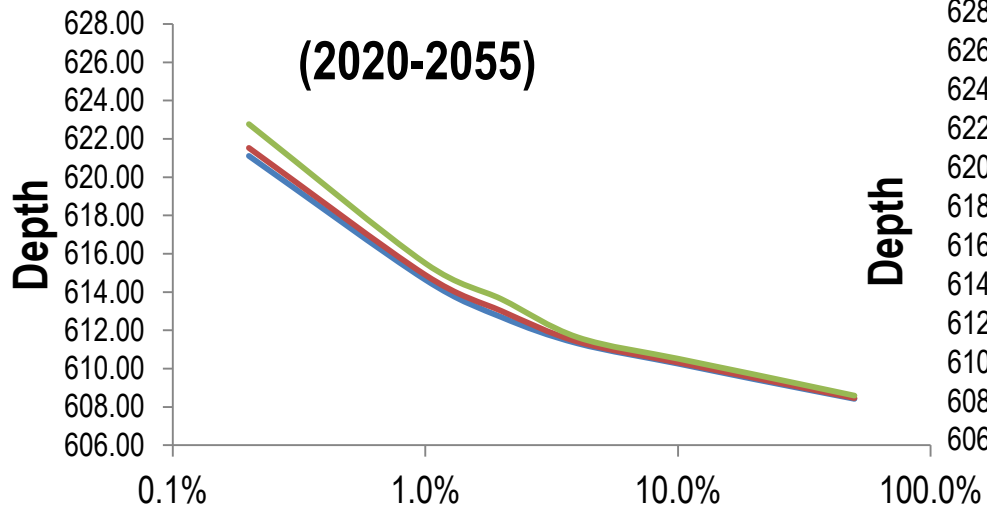
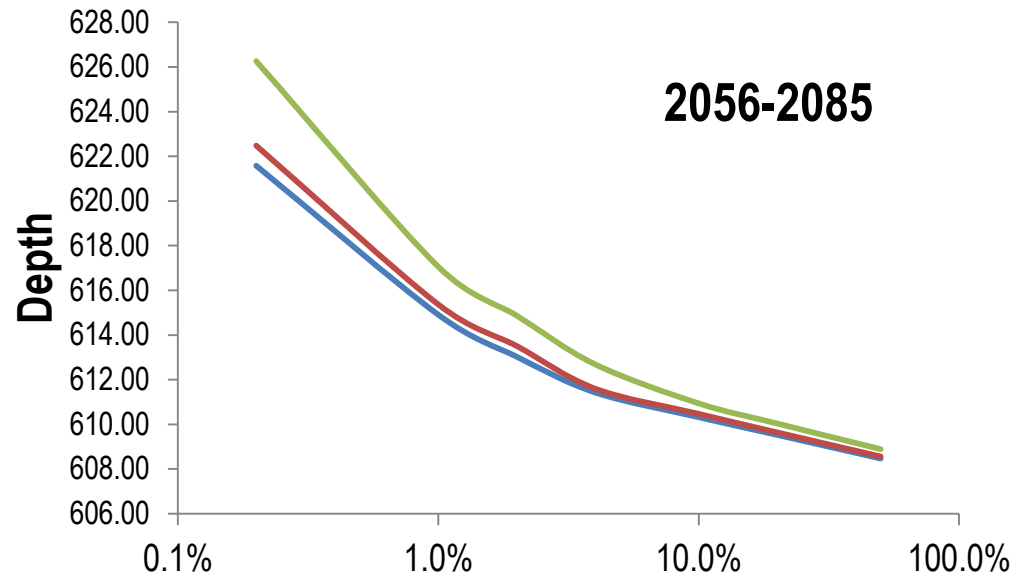
# Depth Damage Function

## For Each Adaptation Option



# Depth Probabilities for Option 1

(each adaptation option for  
all 3 time periods)

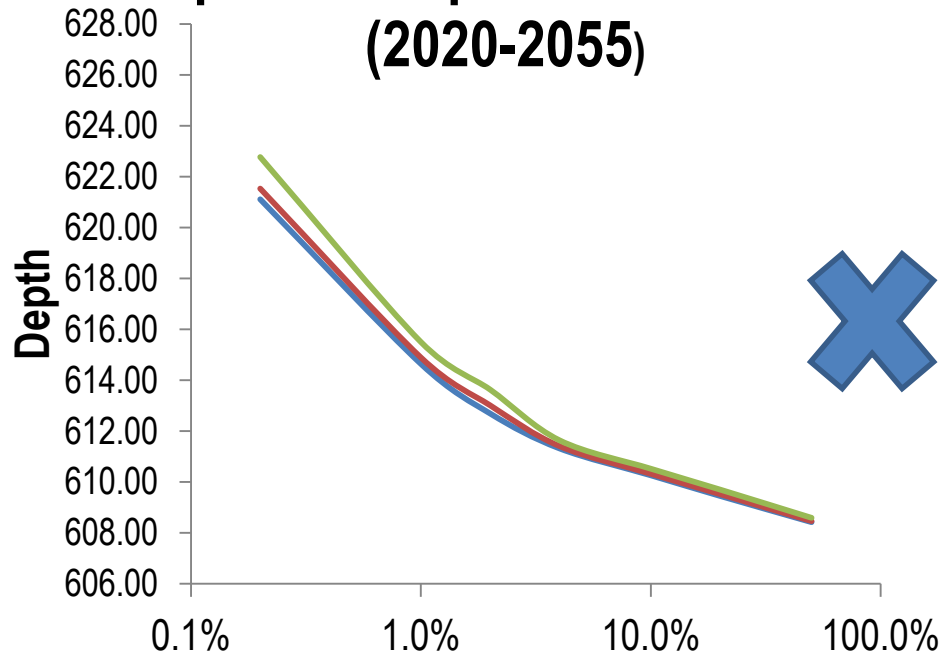


— Low Scenario — Medium Scenario — High Scenario

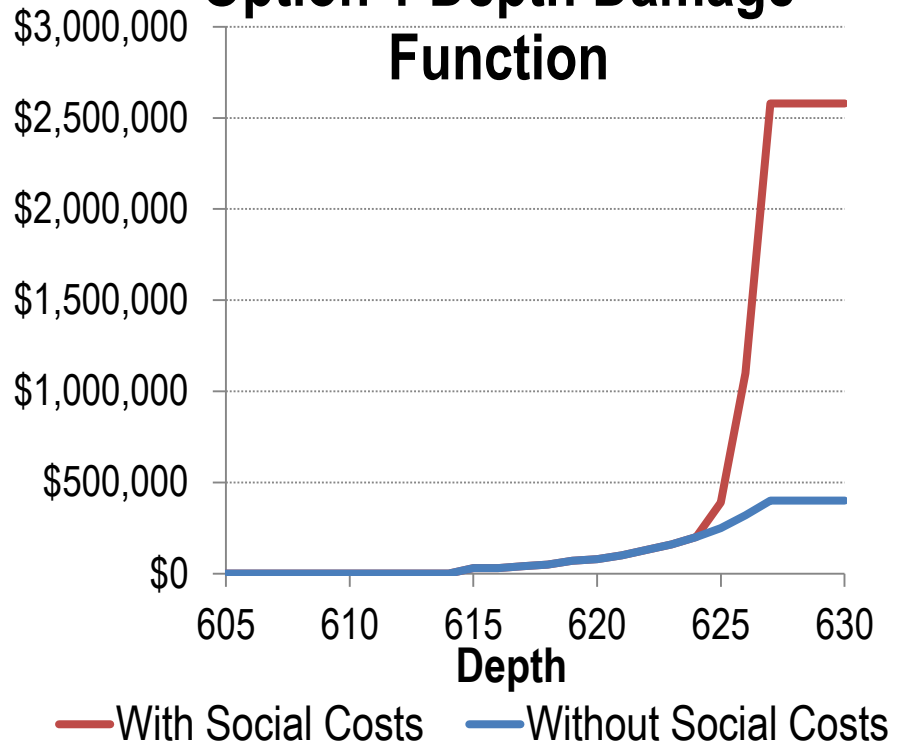


# COAST Model

## Option 1 Depth Probabilities (2020-2055)



## Option 1 Depth Damage Function



 Construction Cost



# Cost Effectiveness: Silver Creak

## Cumulative Cost (Present Value)

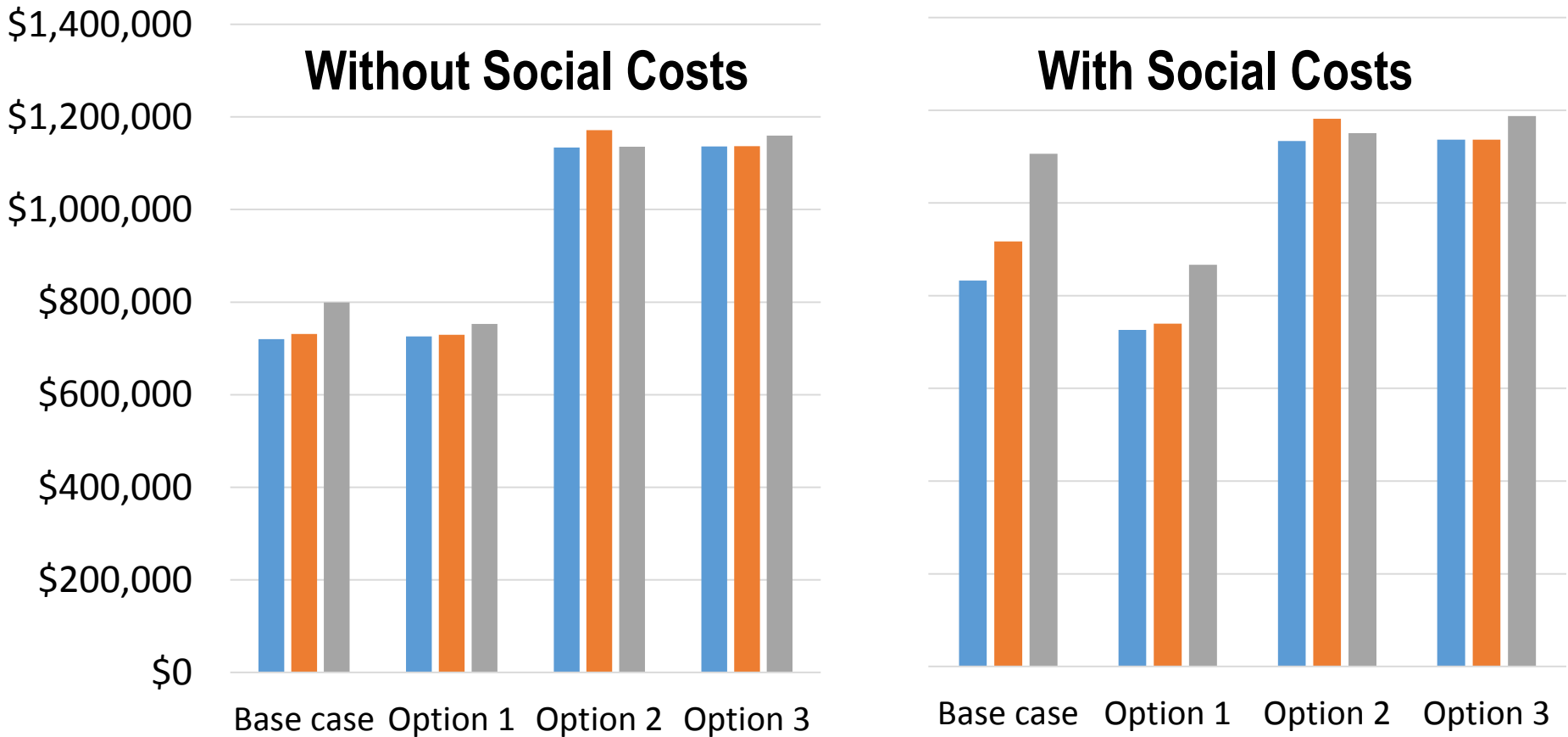
Low

Med

High

### Without Social Costs

### With Social Costs





# Challenges Overcome

- Scope:
  - More assets: pipes and parallel roads
  - Districts interested in slope failures too
- Data not available, in wrong format or not in database
- LIDAR not hydrologically corrected



# Challenges Remaining



- More time and money to apply adaption method
- Requires more expertise than most DOT's have
- Data availability
- Resilience of natural and built systems



# Challenges Remaining

- Climate Models do not provide data in a format used in hydrologic modeling.
  - Single design event based on a probability of occurrence
  - Smaller spatial and temporal accuracy of GCM
  - Precipitation Depth over 24 hours
    - Rainfall Intensity needed for Rational Eqn.
    - Regression equations give flow not rainfall. Sometimes % increase in precipitation  $\neq$  % increase in runoff



# Challenges Remaining

- Is best available science good enough?
- Nationally accepted design procedures that consider climate change impacts
- Evaluated by experts across functional areas: climatologists, hydrologists, hydraulic engineers and costal engineers



# Project Accomplishments

- Raise awareness

More information on project at

**[www.mndot.gov/climate/pilotproject.html](http://www.mndot.gov/climate/pilotproject.html)**

